Michigan Dept. of Treasury, Local Audit & Finance Division 496 (3-98), Formerly L-3147

AUDITING PROCEDURES REPORT

Issued under P.A. 2 of 1968, as amended. Filing is mandatory.

Local Government Type [x] City [] Township [] Village [] Oth	ther City of Traverse City Downtown Development Authority		wn Development	County Grand Traverse
Audit Date	Opinion Date		Date Accountant Report Submitted to State:	
June 30, 2005	Octol	ber 28, 2005	December 30, 2005	

We have audited the financial statements of this local unit of government and rendered an opinion on financial statements prepared in accordance with the Statements of the Governmental Accounting Standards Board (GASB) and the *Uniform Reporting Format for Financial Statements for Counties and Local Units of Government in Michigan* by the Michigan Department of Treasury.

We affirm that:

- 1. We have complied with the Bulletin for the Audits of Local Units of Government in Michigan as revised.
- 2. We are certified public accountants registered to practice in Michigan.

We further affirm the following. "Yes" responses have been disclosed in the financial statements, including the notes, or in the report of comments and recommendations

You must check the applicable box for each item below.

[]	Yes	[X]	No	1.	Certain component units/funds/agencies of the local unit are excluded from the financial statements.
[X]	Yes	[]	No	2.	There are accumulated deficits in one or more of this unit's unreserved fund balances/retained earnings (P.A. 275 of 1980).
[]	Yes	[X]	No	3.	There are instances of non-compliance with the Uniform Accounting and Budgeting Act (P.A. 2 of 1968, as amended).
[]	Yes	[X]	No	4.	The local unit has violated the conditions of either an order issued under the Municipal Finance Act or its requirements, or an order issued under the Emergency Municipal Loan Act.
[]	Yes	[X]	No	5.	The local unit holds deposits/investments which do not comply with statutory requirements. (P.A. 20 of 1943, as amended [MCL 129.91], or P.A. 55 of 1982, as amended [MCL 38.1132]).
[]	Yes	[X]	No	6.	The local unit has been delinquent in distributing tax revenues that were collected for another taxing unit.
[]	Yes	[X]	No	7.	The local unit has violated the Constitutional requirement (Article 9, Section 24) to fund current year earned pension benefits (normal costs) in the current year. If the plan is more than 100% funded and the overfunding credits are more than the normal cost requirement, no contributions are due (paid during the year).
[]	Yes	[X]	No	8.	The local unit uses credit cards and has not adopted an applicable policy as required by P.A. 266 of 1995 (MCL 129.241).
[]	Yes	[X]	No	9.	The local unit has not adopted an investment policy as required by P.A. 196 of 1997 (MCL 129.95).

We have enclosed the following:	Enclosed	To Be Forwarded	Not Required
The letter of comments and recommendations.			Х
Reports on individual federal financial assistance programs (program audits).			Х
Single Audit Reports (ASLGU).			Х

Certified Public Accountant (Firm Name)					
REHMANN ROBSON ANNETTE EUSTICE, CPA, CGFM					
Street Address	City	State	Zip		
250 EAST FRONT STREET	TRAVERSE CITY	MI	49684		
Accountant Signature Oppute Eustice					

CITY OF TRAVERSE CITY DOWNTOWN DEVELOPMENT AUTHORITY

(A Discrete Component Unit of the City of Traverse City, Michigan)

Traverse City, Michigan

FINANCIAL STATEMENTS

For the Year Ended June 30, 2005

CITY OF TRAVERSE CITY DOWNTOWN DEVELOPMENT AUTHORITY

(A Discrete Component Unit of the City of Traverse City, Michigan)

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INDEPENDENT AUDITORS' REPORT

September 16, 2005

Board of Trustees City of Traverse City Downtown Development Authority City of Traverse City, Michigan

We have audited the accompanying financial statements of the governmental activities and each major fund of the *City of Traverse City Downtown Development Authority*, a discrete component unit of the City of Traverse City, Michigan (the "Authority"), as of and for the year ended June 30, 2005, which collectively comprise the Authority's basic financial statements, as listed in the table of contents. These financial statements are the responsibility of the Authority's management. Our responsibility is to express opinions on these financial statements based on our audit.

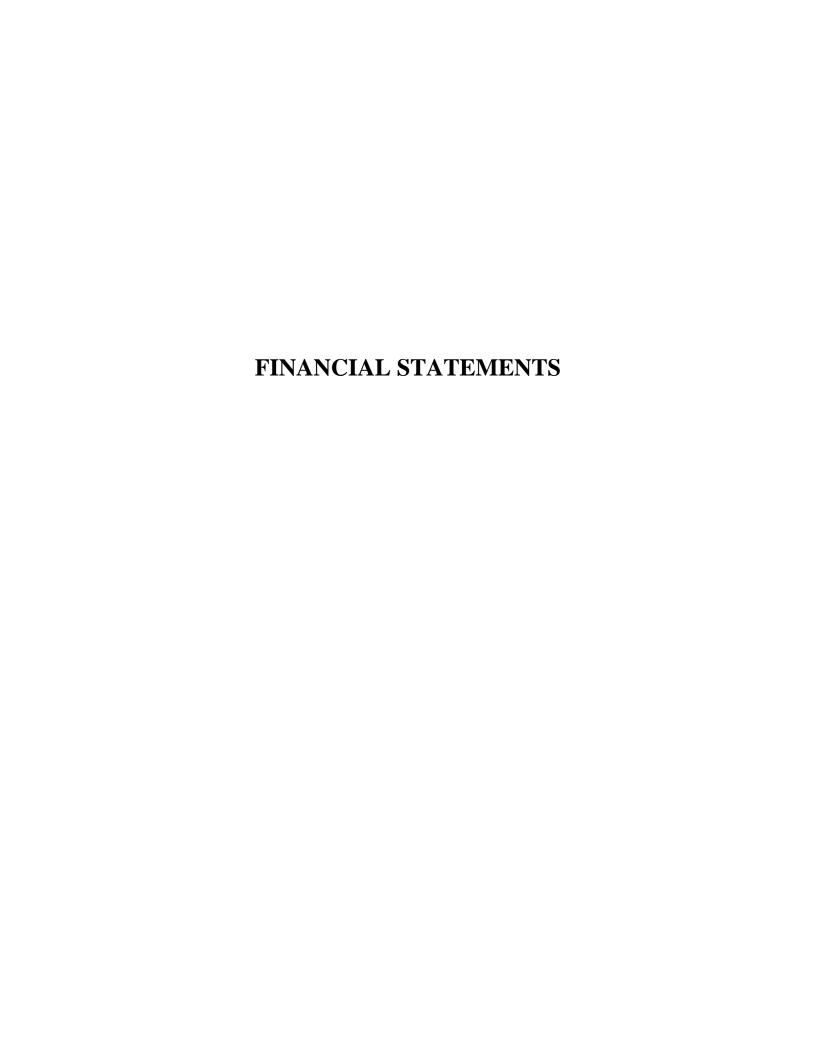
We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Authority as of June 30, 2005, and the respective changes in its financial position thereof and the budgetary comparison for the General Fund, TIF 2 and TIF 97 Special Revenue Funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The Authority has not presented Management's Discussion and Analysis as required supplementary information. The GASB has determined that such information is necessary to supplement, although not required to be part of the basic financial statements.



Rehmann Lohan



(A Discrete Component Unit of the City of Traverse City, Michigan)

Statement of Net Assets June 30, 2005

	Governmental Activities
Assets	Φ 000.062
Cash and cash equivalents	\$ 808,963
Accounts receivable	2,357,749
Prepaid expenses	1,125
Other	2,075
Total assets	3,169,912
Liabilities	
Accounts payable	9,247
Accrued expenses and other liabilities	15,458
Due to primary government	226,675
Non-current liabilities	
Due in more than one year	28,528
Total liabilities	279,908
Total net assets - unrestricted	\$ 2,890,004

(A Discrete Component Unit of the City of Traverse City, Michigan)

Statement of Activities For the Year Ended June 30, 2005

Functions/Programs	Program Revenues Charges Expenses for Services	Net (Expense) Revenue
Discrete component unit		
Economic development	\$ 1,179,786 \$ 1,050,706	\$ (129,080)
	General revenues	
	Property taxes Unrestricted investment earnings	1,113,385 13,216
	Total general revenues	1,126,601
	Change in net assets	997,521
	Net assets, beginning of year	1,892,483
	Net assets, end of year	\$ 2,890,004

(A Discrete Component Unit of the City of Traverse City, Michigan)

Balance Sheet Governmental Funds June 30, 2005

		Special Re	evenue Funds TIF 97	Total Governmental
	General Fur	d Fund	Fund	Funds
Assets				
Cash and cash equivalents	\$ 165,06		\$ 477,598	\$ 808,963
Accounts receivable	25,24	2 307,499	2,025,008	2,357,749
Prepaid expenditures	1,12	5 -	-	1,125
Work in progress	2,07	5 -	-	2,075
Due from other funds	12,66	<u> </u>		12,666
Total assets	\$ 206,17	\$ 473,802	\$ 2,502,606	\$ 3,182,578
Liabilities and Fund Balances				
Liabilities				
Accounts payable	\$ 6,14	4 \$ -	\$ 3,103	\$ 9,247
Accrued expenses and other liabilities	15,45	-	-	15,458
Due to other funds		- 6,333	6,333	12,666
Due to primary government		- 226,675	-	226,675
Deferred revenue		307,300	2,023,961	2,331,261
Total liabilities	21,60	2 540,308	2,033,397	2,595,307
Fund balances				
Reserved for prepaid expenditures	1,12	-	-	1,125
Unreserved	102.44	(66.506)	460.200	506146
Undesignated (deficit)	183,44	(66,506)	469,209	586,146
Total fund balance (deficit)	184,56	(66,506)	469,209	587,271
Total liabilities and fund balances	\$ 206,17	\$ 473,802	\$ 2,502,606	\$ 3,182,578

Continued......

(A Discrete Component Unit of the City of the Traverse City, Michigan)

Balance Sheet Governmental Funds June 30, 2005

Reconciliation of fund balances on the balance sheet for governmental funds to net assets of governmental activities on the statement of net assets	
Fund balances	\$ 587,271
Amounts reported for governmental activities in the statement of net assets are different because	
Other non-current assets are not available to pay for current period expenditures and, therefore, are deferred in the funds	2,331,261
Certain liabilities are not due and payable in the current period and therefore are not reported in the funds.	
Deduct: accrued compensated absences	 (28,528)
Net assets of governmental activities	\$ 2,890,004

Concluded

(A Discrete Component Unit of the City of Traverse City, Michigan)

Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the year ended June 30, 2005

		Special Rev	enue Funds	Total	
		TIF 2	TIF 97	Governmental	
	General Fund	Fund	Fund	Funds	
Revenues		·			
Property taxes	\$ 66,081	\$ 388,040	\$ 659,264	\$ 1,113,385	
Reimbursements	388,715	-	107,600	496,315	
Rental income	32,930	-	-	32,930	
Interest income	2,528	3,957	6,731	13,216	
Total revenues	490,254	391,997	773,595	1,655,846	
Expenditures					
Salaries	296,253	-	-	296,253	
Fringe benefits	73,586	-	-	73,586	
Office supplies and utilities	20,303	373	2,549	23,225	
Professional services	14,885	80,824	79,341	175,050	
Travel, promotion and conferences	8,108	-	-	8,108	
Repairs and maintenance	8,518	-	-	8,518	
Rentals	1,986	-	-	1,986	
Contributions to other governments	-	6,750	557,107	563,857	
Capital outlay	384		28,607	28,991	
Total expenditures	424,023	87,947	667,604	1,179,574	
Net change in fund balances	66,231	304,050	105,991	476,272	
Fund balances (deficit), beginning of year	118,337	(370,556)	363,218	110,999	
Fund balances (deficit), end of year	\$ 184,568	\$ (66,506)	\$ 469,209	\$ 587,271	

Continued....

(A Discrete Component Unit of the City of Traverse City, Michigan)

Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2005

Reconciliation of the statement of revenues, expenditures and changes in fund balances for governmental funds to the statement of activities	
Net change in fund balances	\$ 476,272
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the funds.	
Add: other non-current assets are not available to pay for current period	
expenditures and, therefore, are deferred in the funds	521,461
Deduct: increase in accrued compensated absences	 (212)
Change in net assets	\$ 997,521
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Concluded

(A Discrete Component Unit of the City of Traverse City, Michigan)

Statement of Revenues, Expenditures and Changes in Fund Balances Budget to Actual General Fund For the year ended June 30, 2005

	Original Budget	Amended Budget	Actual	Actual Over (Under) Final Budget
Revenues				
Property taxes	\$ 65,800	\$ 66,000	\$ 66,081	\$ 81
Reimbursements	415,900	395,050	388,715	(6,335)
Rental income	31,000	31,000	32,930	1,930
Interest income	1,500	2,500	2,528	28
Total revenues	514,200	494,550	490,254	(4,296)
Expenditures				
Salaries	339,000	332,000	296,253	(35,747)
Fringe benefits	80,400	85,600	73,586	(12,014)
Office supplies, rent and utilities	25,600	25,550	20,303	(5,247)
Professional services	21,600	22,000	14,885	(7,115)
Travel, promotion and conferences	13,000	12,000	8,108	(3,892)
Repairs and maintenance	6,400	9,400	8,518	(882)
Rentals	3,000	3,000	1,986	(1,014)
Capital outlay	6,000	5,000	384	(4,616)
Total expenditures	495,000	494,550	424,023	(70,527)
Net change in fund balance	19,200	-	66,231	66,231
Fund balance, beginning of year	118,337	118,337	118,337	
Fund balance, end of year	\$ 137,537	\$ 118,337	\$ 184,568	\$ 66,231

(A Discrete Component Unit of the City of Traverse City, Michigan)

Statement of Revenues, Expenditures and Changes in Fund Balances Budget to Actual Special Revenue Fund - TIF 2

For the year ended June 30, 2005

	Original Budget	Amended Budget	Actual	Actual Over (Under) Final Budget	
Revenues					
Property taxes	\$ 387,100	\$ 387,100	\$ 388,040	\$ 940	
Interest income	1,000	4,000	3,957	(43)	
Total revenues	388,100	391,100	391,997	897	
Expenditures					
Office supplies and utilities	700	500	373	(127)	
Professional services	84,200	87,750	80,824	(6,926)	
Interest expense	6,750	6,750	6,750		
Total expenditures	91,650	95,000	87,947	(7,053)	
Net change in fund balance	296,450	296,100	304,050	7,950	
Fund balance (deficit), beginning of year	(370,556)	(370,556)	(370,556)		
Fund balance (deficit), end of year	\$ (74,106)	\$ (74,456)	\$ (66,506)	\$ 7,950	

(A Discrete Component Unit of the City of Traverse City, Michigan)

Statement of Revenues, Expenditures and Changes in Fund Balances Budget to Actual

Special Revenue Fund - TIF 97 For the year ended June 30, 2005

	Original Budget		Amended Budget		Actual		Actual Over (Under) Final Budget	
Revenues								
Property taxes	\$	663,450	\$	661,600	\$	659,264	\$	(2,336)
Reimbursements		-		107,600		107,600		-
Interest income		3,000		6,000		6,731		731
Total revenues		666,450		775,200		773,595		(1,605)
Expenditures								
Office supplies		2,700		2,200		2,549		349
Professional services		84,200		88,300		79,341		(8,959)
Capital outlay		-		64,950		28,607		(36,343)
Contribution to other governments		576,350		557,700		557,107		(593)
Total expenditures		663,250		713,150		667,604		(45,546)
Net change in fund balance		3,200		62,050		105,991		43,941
Fund balance, beginning of year		363,218		363,218		363,218		
Fund balance, end of year	\$	366,418	\$	425,268	\$	469,209	\$	43,941

Notes to Financial Statements

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity - The Downtown Development Authority (the "Authority"), a discrete component unit of the City of Traverse City (the "City"), was created in September 1978 by the City Commission pursuant to Act No. 197 of the Public Acts of 1975 of the State of Michigan. It operates through a Board of Trustees (the "Board") consisting of the Mayor of the City of Traverse City and eleven members approved by the City Commission. The purposes of the Authority are to correct and prevent deterioration of the Downtown Development District, encourage historic preservation, create and implement development plans, and promote economic growth.

The Authority is a discrete component unit of the City because the City appoints the Authority's Board of Directors, it has the ability to significantly influence the Authority's operations and it is financially accountable for the Authority as defined under GASB Statement No. 14, *The Financial Reporting Entity*. Accordingly, the Authority is presented as a discrete component unit in the City's financial statements and is an integral part of that reporting entity.

Government-wide and Fund Financial Statements – The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the component unit. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The Authority has no business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate fund financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

Measurement Focus, Basis of Accounting and Financial Statement Presentation – The government-wide financial information is reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the years for which they are levied.

Notes to Financial Statements

Governmental fund financial information is reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Authority considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due. Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The Authority reports the following major governmental funds:

The General Fund is the Authority's primary operating fund. It accounts for all financial resources of the Authority, except those required to be accounted for in another fund.

The TIF 2 and TIF 97 Special Revenue Funds account for financial resources that are legally restricted for activities within specific districts of the downtown development authority.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989 generally are followed in the government-wide financial statements to the extent that those standards do not conflict with or contradict guidance of the GASB.

Capital Assets – The Authority has no capital assets for which it holds legal ownership. Infrastructure assets (e.g., roads, bridges, curbs, sidewalks, storm sewers and similar items), along with water and wastewater subsystems, constructed by the Authority are not recorded as the Authority's capital assets, even though the Authority may be obligated to repay the debt issued to finance the related projects. Such capital assets become the property of the City when they are placed into service and, accordingly, are reported as the City's capital assets.

Accrued compensated absences - Employees are granted vacation and sick leave in varying amounts based on length of service. Unused vacation accumulates to a maximum of five weeks. Sick leave accumulates and is paid to employees at the time of retirement at one-half of total days accumulated up to a maximum of 120 days (60 paid days). The estimated amount due to employees as of June 30, 2005 is accrued in the government-wide financial statements.

Notes to Financial Statements

Fund Equity – In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose.

Budgetary Information – The General and special revenue funds are under formal budgetary control and their budgets are prepared on the same modified accrual basis used to reflect actual results. The Authority follows the City budget process in establishing the budgetary data reflected in the financial statements:

- The Authority submits a proposed budget to the City Manager. After review and approval, the City Manager submits a recommended operating budget to the City Commission. Public hearings are held to obtain taxpayer comments. The budget is legally adopted through a City Commission resolution prior to the beginning of the budgetary year for the Authority's funds. The budget is then adopted by the Authority's Board.
- The budget is adopted on a basis consistent with generally accepted accounting principles. Budgeted amounts are as originally adopted or amended by the City Commission during the year. Individual amendments were not material in relation to the original appropriations. Professional services were reimbursed from the TIF 2 and TIF 97 in the amount of \$25,000 each, to the City's general fund.

2. CASH AND CASH EQUIVALENTS

The Authority's cash and cash equivalents are considered to be cash on hand and demand deposits with a bank.

The Authority is authorized to invest in the same types of investments as the City.

The Authority's cash and cash equivalents are comprised of bank deposits held with a financial institution and had a balance of \$808,963 at June 30, 2005.

Deposits

The above deposits were reflected in the accounts of the bank (without recognition of checks written but not yet cleared, or of deposits in transit) at \$812,658. Of that amount, \$100,000 was covered by federal depository insurance and the remainder of \$712,658 was uninsured and uncollateralized.

Notes to Financial Statements

3. RECEIVABLES

Governmental funds reported deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. This deferred revenue consists of taxes that will be captured in the future by the Brownfield tax districts to reimburse for costs incurred in this and past fiscal years for economic development. At the end of the current fiscal year, the various components of deferred revenue amounted to \$2,331,261. The remaining receivable amount of \$26,488 will be collected within one year.

4. INTERFUND PAYABLES AND RECEIVABLES

The composition of interfund balances is as follows as of June 30, 2005:

<u>Due From</u>	<u>Due To</u>
	General Fund
Special Revenue Funds	
TIF 2	\$ 6,333
TIF 97	6,333
	\$ 12,666

Amounts represent administrative expenses payable to the General Fund from the TIF 2 and TIF 97 special revenue funds.

5. NON-CURRENT LIABILITIES

Changes in non-current debt consist of the following:

	Balance <u>07/01/04</u>	Additions	Reductions	Balance <u>06/30/05</u>	Due Within One Year
Accrued compensated absences	<u>\$28,316</u>	<u>\$ 212</u>	\$ -	<u>\$28,528</u>	\$ -

Compensated absences are generally liquidated by the General Fund.

Notes to Financial Statements

6. PROPERTY TAXES

The government's property taxes are levied each July 1 on the taxable valuation of property located in the City as of the preceding December 31, the lien date. Property taxes are payable without penalty and interest through August 31; as of March 1 of the succeeding year, unpaid real property taxes are sold to and collected by Grand Traverse County. Assessed values as established annually by the government, and subject to acceptance by the County, are equalized by the State at an estimated 50 percent of current market value. Real and personal property in the Downtown Development Authority for the 2004 levy were assessed and equalized at \$36,236,219, representing 50 percent of estimated current market value. The Authority's general operating tax rate for fiscal year 2004-05 was 1.8173 mills.

Property tax revenue for the TIF's, which are included in the Downtown Development Authority, is derived pursuant to two tax increment financing agreements, TIF 2 and TIF 97, between the Authority and various applicable taxing districts. Real and personal property taxes are levied and attach as an enforceable lien on properties located within the boundaries of the tax increment financing districts. The City bills and collects the taxes on behalf of the Authority. Delinquent taxes on ad valorem real property are purchased by Grand Traverse County. Property tax revenue is recognized when levied in the government-wide financial statements, and in the fund financial statements to the extent that it results in current receivables.

Except for property taxes captured from local schools that exceed contractual obligations, the Authority is entitled to all taxes levied on property within the tax increment financing authority districts to the extent that the current taxable value exceeds the base year taxable value. The base year of initial properties was 1985 for TIF 2 and 1997 for TIF 97. The base year on other properties is determined by the date of entry into the district. The taxable value captured for TIF 2 is \$14,961,024 and TIF 97 is \$25,642,680.

7. RENTAL AND FEE INCOME

The Authority entered into a contract from September 1, 2004 to August 31, 2005 with the Downtown Traverse City Association (a non-for-profit organization) in which the Authority provides office space and administrative services to the association for an annual fee of \$45,840 payable in equal monthly installments of \$3,820. Income under this contract for the year ended June 30, 2005 was \$45,616.

The Authority entered into a contract with the City Opera House in October 2003 whereby the term of the agreement is indefinite, but may be terminated by the Authority for any or no reason upon 90 days prior written notice. Under the terms of this agreement the Authority agrees to operate, manage and maintain the Opera House at an hourly rate agreed upon by both parties. Income under this contract for the year ended June 30, 2005 was \$20,884.

Notes to Financial Statements

The Authority entered into a contract with the State Theatre Group in March 2004 whereby the term of the agreement is indefinite, but may be terminated by either party for any or no reason upon 60 days prior written notice. Under the terms of this agreement the Authority agrees to provide administrative staff support to market, advertise and promote the State Theatre Group in a manner consistent with the goals of the organization at an hourly rate agreed upon by both parties. Income under this contract for the year ended June 30, 2005 was \$8,789.

The Authority entered into a contract on June 19, 2003 with the City of Traverse City in which the Authority will operate and manage the Larry C. Hardy Parking Deck for an annual fee of \$205,000 payable in equal monthly installments of \$17,083. Income under this contract for the year ended June 30, 2005 was \$211,597.

8. RISK OF LOSS

The Authority is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Authority is covered for these risks through the City of Traverse City via the Michigan Municipal Liability and Property Pool, Michigan Municipal Workers Compensation Insurance Fund and commercial health insurance.

9. TIF 2 FUND DEFICIT

During prior years, significant expenditures were incurred in the TIF 2 District Fund that were paid for in part through a long-term advance from the City's Industrial Park Fund. The original amount of the long-term advance was \$450,000 and the amount outstanding at June 30, 2005 amounted to \$226,675. These transactions resulted in a deficit fund balance at year-end. The deficit fund balance will be eliminated as future tax revenues are collected.

* * * * * *